

PALAU VISITORS AUTHORITY
(A COMPONENT UNIT OF THE REPUBLIC OF PALAU)

FINANCIAL STATEMENTS
AND
INDEPENDENT AUDITORS' REPORT

YEARS ENDED SEPTEMBER 30, 2017 AND 2016

INDEPENDENT AUDITORS' REPORT

Board of Directors
Palau Visitors Authority:

Report on the Financial Statements

We have audited the accompanying financial statements of the Palau Visitors Authority (PVA), a component unit of the Republic of Palau, which comprise the statements of net position as of September 30, 2017 and 2016, and the related statements of revenues, expenses and changes in net position and of cash flows for the years then ended and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Palau Visitors Authority as of September 30, 2017 and 2016, and the changes in its net position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3 through 13 as well as the Schedule of Proportional Share of the Net Pension Liability on page 29 and the Schedule of Pension Contributions on page 30 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. This supplementary information is the responsibility of PVA's management. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2018 on our consideration of PVA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering PVA's internal control over financial reporting and compliance.

Deloitte & Touche LLC

April 30, 2018



Management's Discussion and Analysis Year Ended September 30, 2017

Purpose:

The mission of the Palau Visitors Authority (PVA) is to promote and encourage the development and marketing of tourism as one of the main revenue earning sectors of the Republic of Palau (ROP) along with fisheries and agriculture.

To achieve this, PVA undertakes the role of the country's tourism authority whose position is to be a visionary and present a strong image of Palau as a special destination appealing to discerning, high spending and environmentally conscientious clientele. To this end, PVA invests approximately 68% of its annual budget on marketing and promotion activities.

At the local level, PVA is responsible for generating awareness and understanding of tourism to all segments of the community in Palau to ensure that the Palauan people understand the importance of sustainable tourism for the country, what tourism is about, what it does and how it affects the people, the community, and Palau as an island nation.

Organization:

PVA is managed by a seven-member Board of Directors appointed by the President, with the advice and consent of the Senate, to serve two-year terms and whose primary duties is to develop policies and guidelines that account for the effective and efficient management of the organization. The Board of Directors approves a yearly work plan that is implemented by the Managing Director who oversees the day-to-day activities and operations of PVA.

The Board of Directors has another key responsibility in that it recommends to the President and Congress the passage of legislation aimed at ensuring that tourism is developed in the best interest of ROP.

PVA acts as a liaison between the tourism industry and the community, particularly the States, by assessing and encouraging development of potential tourist sites and land-based activities for the purpose of spreading tourist traffic throughout ROP and diversifying tourism attractions aside from water and diving activities.

There are four main operational areas within the PVA structure under the Managing Director and the Operations and Program Director: 1) General Administration, 2) Strategic Planning, 3) State and Community and, 4) Marketing and Programs. There are currently eighteen full-time contract employees and two part-time airport staff.

The customers of PVA are visitors to ROP, tourism industry operators, National and State governments, the public and private sectors and internal associates of PVA.

Palau Visitors Authority

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Statement of Goals and Objectives:

Mission Statement:

We are committed to promote our heritage and the unique attractions of Palau through sustainable tourism development and the encouragement of responsible practices.

Medium-Term Goals:

1. Ensure the development of tourism strategies to be adopted by the National Government;
2. Turn PVA into a pure marketing body of ROP that is to be recognized internally and externally as one of the most aspirational destinations behind the new branding "Pristine Paradise. Palau";
3. Seek flexibility and potential extra funding by pursuing a legal entity change from semi-government to a nonprofit organization;
4. Train and develop PVA employees to their fullest potential so that PVA will be a self-sufficient and sustainable organization;
5. Define the role of PVA and the newly developed Board of Trustees in order to deliver tangible and unique contributions; and
6. Continue to improve the recording and accountability of budgetary and financial transactions to ensure full compliance with laws and regulations and generally accepted accounting standards.

Fiscal Year Objectives:

PVA provides monthly visitor analysis and works with the Office of Budget and Statistics to provide an in-depth assessment of industry trends and economic activities of ROP.

1. Visitor Analysis: The tourism industry is extremely vulnerable. For Palau, 2017 was no exception. ROP suffered from both geo-political and climate challenges as we experienced a severe drought and political implications of diplomacy.
2. Year 2017 marked a drop in visitor numbers by 11% from 138,430 in 2016 to 122,582. We need to find the right balance of diversifying markets in order to be sustainable instead of heavily relying on one market source.
3. By Market Trend: The People's Republic of China (PRC) is still the number one market source at 57,866 visitors, decreasing by 11% versus a year ago. Traditional key markets also declined including Japan by 11% (26,031 in 2017), ROC Taiwan by 29% (9,834 in 2017), USA/Canada by 5% (7,996 in 2017), Europe by 6% (4,695 in 2017) and others by 5% (4,249 in 2017).
4. Revenue per Visitor: Fiscal year 2016 (October 2015 to September 2016) was up by 14% at \$1,152 per visitor versus \$1,013 in fiscal year 2015 (October 2014 to September 2015). Revenue spending per visitor increased indicating that the vision of high end tourism attracts quality visitors willing to spend more with lower impact on resources. (The figures are for comparison purposes as complete revenue data is not available for fiscal year 2017.)

Statement of Goals and Objectives, Continued:

Fiscal Year Objectives Continued:

Community Marketing and Programs Department (Key Performance Indicators)

Tradeshows - PVA made strategic choices of which shows to participate in on the basis of maturity of the market and market presence from Palau and the level of participation by our key industry partners. PVA weighs more for newer markets (e.g. PRC) and high value segments (diving, sports fishing and bird watching) where we add value by presenting Palau. PVA attended annual tradeshows in target markets including PRC, ROC Taiwan, Japan, South Korea, North America, Europe and Asia Pacific. PVA strategically makes choices to utilize each trade show as a different opportunity and we position them as great networking venues, which saves cost when key parties gather at one venue with the same objectives. There are three categories of tradeshows, including:

- **EXHIBITOR:** Attending trade shows with PVA as an exhibitor, with a booth, staff and promotional materials. There are also instances of incorporating traditional dance groups, carvers, or weavers into the exhibition as a display of Palauan culture.
- **B2B:** Also known as Business to Business, there are opportunities to meet with trade, media and related key stakeholders. In addition, some of these B2B shows provide sellers with the opportunity to pre-request appointments.
- **PATA-RELATED MEETINGS:** The Pacific Asia Travel Association (PATA) is a not-for-profit association that is internationally acclaimed for acting as a catalyst for the responsible development of travel and tourism to, from and within the Asia Pacific region. PVA is both an international and Micronesia chapter member. PATA holds annual events such as travel marts (exhibitor/B2B), training, Micronesia chapter meetings, annual summits (conference/exhibitor) and responsible tourism conferences. PVA participates in many of these events throughout the year.

	<u>No. of Tradeshows</u>	<u>No. of Total Visits</u>	<u>Trade Visits*</u>	<u>Consumer Research**</u>
B2B (business to business)	7	272,124	30	1
B2C (business to consumer)	8	607,624	0	1

* Trade visits: PVA to meet travel agents for opportunities/planning

** Consumer research: PVA to conduct direct interviews/focus groups/surveys

In the future, we will establish a process to count the number of visitors to our booths so we can evaluate direct effectiveness.

- PATA programs - engaging key industry influencer and access to database:

	<u>No. of Tradeshows</u>	<u>No. of Total Visits</u>	<u>Key Seminars</u>
B2B	4	200	5

Statement of Goals and Objectives, Continued:

Fiscal Year Objectives Continued:

Community Marketing and Programs Department (Key Performance Indicators), Continued

- Founded in 1951, PATA provides aligned advocacy, insightful research and innovative events to its member organizations, comprising of ninety-five governments, state and city tourism bodies, twenty-five international airlines and airports, one hundred and eight hospitality organizations, seventy-two educational institutions and hundreds of travel industry companies in Asia Pacific and beyond. Thousands of travel professionals belong to the thirty-six local PATA chapters worldwide. The chapters organize travel industry training and business development events. Their grassroots activism underpins PATA's membership in Uniting Travel, a coalition of the world's major travel and tourism organizations dedicated to ensuring that the sector speaks with one voice and acts in unison on the major issues and includes ACI, CLIA, IATA, ICAO, WEF, UNWTO and the WTTC. In November 2016, Palau was awarded the bid to host the New Tourism Frontier Forum in November 2017. The advance team arrived in 2017 to view the possible venues and logistics for the New Tourism Frontier Forum.
- Familiarization (FAM) Tours and Agent Meetings: FAM tours were also organized by PVA including overseas representation by soliciting partnership and sponsorship of our key industry stakeholders in order for the media to get maximum exposure and travel agents to learn about destination knowledge. Fiscal year 2017 FAM trips were mainly conducted from Japan, PRC, ROC Taiwan, mainland USA and Europe. We need to re-evaluate our FAM system and budget allocation due to increasing challenges with airfare support and usage of social media.
- Media Review: PVA utilizes different touch points for communications.

Website

Objective: Provide overall information of Palau as an aspired destination and increase interest to visit Palau.

Strategy:

- Use stunning photos of Palau to showcase "Pristine Paradise. Palau";
- Use content management platform (to be ready with more budget) with multi-lingual platform - technical; and
- Use off-shore hosting to provide timely and non-distractive contents due to Palau's slow internet - technical.

Social Media: With a growing shift in media from traditional means to viral and consumer generated contents, PVA is putting more strategic effort and importance on social media platform.

Objective: Showcase Palau's attractions and PVA's activities to increase interest in Palau.

Statement of Goals and Objectives, Continued:

Fiscal Year Objectives Continued:

Community Marketing and Programs Department (Key Performance Indicators), Continued

Strategy:

- Work with digital savvy destination management consultants to manage contents with a small budget effectively;
- Define target clearly to reach effectively, e.g., diving, bird watching, sporting events, online communities (overseas);
- Use social media platform with our community based activities, e.g., contests to increase “likes” or engagement of our page (Palau); and
- Manage contents frequently to invite users to our page.

Channel 37 (Local Cable TV)

Objective: Introduce Palau’s attractions and general activities to visitors and locals.

Strategy:

- Utilize both in-house and outside contents to provide a broad coverage of programs;
- Focus on signature events, traditional and cultural, diving/ocean and sports marketing related events to keep our competitive edge; and
- Proactively work with overseas production or travel content agents via FAM format to maximize exposure.

Sports Marketing

- PVA promoted and assisted the following;
- Chinese Sport Fishing FAM
- Konger
- Triathlon
- Marathon
- Etpison Cup
- Micro Cup
- Wahoo Classic
- Open swimming events

Local News Paper (Ad Value)

Objective: Showcase and introduce PVA’s activities especially to local key stakeholders.

Strategy:

- Maximize exposure via press releases to take advantage of free media; and
- Position PVA as one of the aspired working environments for the young Palauan community.

Statement of Goals and Objectives, Continued:

Fiscal Year Objectives Continued:

Community Marketing and Programs Department (Key Performance Indicators), Continued

FY2017 Social Media Indicators

	<u>Facebook (Oct-Sep)</u>	<u>Website</u>	<u>Channel 37</u>	<u>Newspapers (Local)</u>
FY2017 Total	Likes: 5,254 Posts: 110 Shares: 3,481	Pages Viewed: 137,467 # of Visitors: 94,204	55 contents	Ad value \$5,000 # of articles: 35
Monthly average	Reach: 967,363 Posts: 379 Shares: 290			

Review of our Media Touch Points

- 1) Website: PVA continuously expands and upgrades digital platform to provide information in a broader capacity.
- 2) Social Media Platform: We completed an audit of Social Media Platform target profiling and community opportunities. Our consultancy, Destination Think! team proposed for a few individuals who would act as “key influencers” for our key segments, e.g., diving and Bird watching. As a result, Rock Jumper Tour Group visited Palau in August and scheduled for a tour in May 2018.
- 3) Local media: We have identified channel 37 and newspapers to be our improvement area in FY2017. We are set to start utilizing more entertaining and useful information for both visitors and locals. We will also re-evaluate contents for FY2018.
- 4) Night markets: Since its renewal in 2014, the Night Market has been known as “place to be” on Friday nights and became signature program for locals and tourists. To avoid confusion, the Night Market was promoted as PVA Night Market.

FY2017 Night Market Indicators:

	<u>Vendor Earnings</u>	<u>Budget Spent</u>	<u>ROI</u>	<u>Vendor Number</u>	<u>Night Market Visitor Headcount</u>	<u>Ref: Arrival Number</u>
2017: monthly avg.	\$ 6,965	\$ 1,600	N/A	18	1,580	10,170
2016: monthly avg.	\$ 7,734	\$ 1,485	N/A	7.7	1,540	11,534
2017: Total	\$ 132,349	\$ 30,400	N/A	342	28,354	122,050
2016: Total	\$ 162,428	\$ 31,200	N/A	298	66,194	161,931

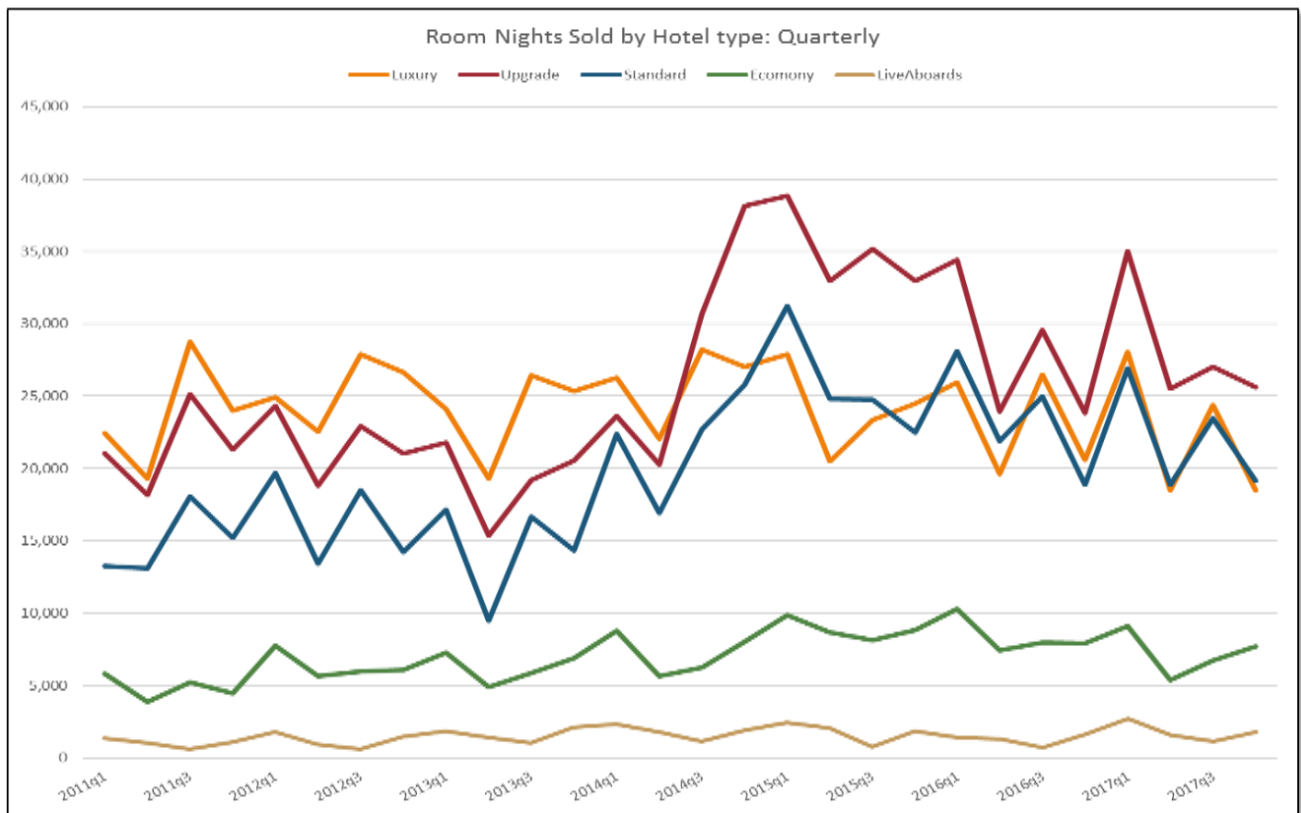
- 5) State tourism development: Through State representative meetings, we continue to work with each state to develop its own unique programs. In FY2017, PVA, in collaboration with each state, is developing a One Stop Shop project. The purpose of the One Stop Shop is to streamline the collection of fees from tourists and visitors who want to visit historical and other sites throughout ROP.
- 6) Island-wide beautification of Palau through the “I Love Palau, I Keep It Clean” campaign that encourages cleanliness of hamlets, States, attraction sites, the Rock Islands for the continuity of Palau’s natural and pristine environment.

Statement of Goals and Objectives, Continued:

Fiscal Year Objectives Continued:

Strategic Planning Department

- Market Assessment
 - The Strategic Planning team together with Marketing team built up market intelligence. For 2018, PVA prioritized and invested to learn more about the biggest sourcing market, PRC. Through tradeshows and “market ready” trainings, we built up knowledge and capabilities to market into PRC.
- Monthly Visitor Stats Report: Released by the 10th of each month.
- Visitors and air access analysis was conducted to identify the need of comprehensive air access strategy development. There is a 100% co-relationship between number of flights and visitors. Hence, in order for Palau to be a sustainable destination, it is recommended to evaluate today’s carrier imbalance. Refer to chart below.



- Pricing (cost of hotel room or package tour) and visitor trend analysis also indicates that there is a strong co-relationship between pricing and the number of visitors. Pricing elasticity and visitor assessment is recommended for policy making agencies.

Administration Department

- Encouraged compliance to PVA and ROP Procurement Policies to improve accounting procedures to warrant an unmodified audit opinion and no audit findings for PVA audits.

Statement of Goals and Objectives, Continued:

Funding

PVA receives its annual operational funding from the Unified Budget appropriation of the Olbiil Era Kelulau. Its total budget for fiscal years 2017, 2016 and 2015 was \$1,426,000, \$920,000 and \$840,000, respectively. PVA's budget is allocated based on its main functions of authority as follows: 68% for marketing and strategic planning programs, 22% for administration, 8% for community and support services and 2% for Board of Directors programs. The FY2017 budget was increased due to additional funding needed to upgrade and expand the digital media platform (PVA website and social media).

Overview of Financial Statements

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Statements of Net Position:			
Current assets	\$ 652,477	\$ 328,508	\$ 250,271
Capital assets	<u>76,864</u>	<u>76,946</u>	<u>76,981</u>
Total assets	729,341	405,454	327,252
Deferred outflows of resources from pension	<u>148,126</u>	<u>84,089</u>	<u>60,024</u>
Total assets and deferred outflows of resources	\$ <u>877,467</u>	\$ <u>489,543</u>	\$ <u>387,276</u>
Current liabilities	\$ 109,085	\$ 124,030	\$ 88,698
Net pension liability	<u>847,946</u>	<u>785,542</u>	<u>774,226</u>
Total liabilities	957,031	909,572	862,924
Deferred inflows of resources from pension	<u>186,741</u>	<u>190,108</u>	<u>177,593</u>
Total liabilities and deferred inflows from resources	<u>1,143,772</u>	<u>1,099,680</u>	<u>1,040,517</u>
Net position:			
Net investment in capital assets	76,864	76,946	76,981
Unrestricted	<u>(343,169)</u>	<u>(687,083)</u>	<u>(730,222)</u>
Total net position	<u>(266,305)</u>	<u>(610,137)</u>	<u>(653,241)</u>
Total liabilities, deferred inflows from resources and net position	\$ <u>877,467</u>	\$ <u>489,543</u>	\$ <u>387,276</u>
Statements of Revenues, Expenses and Changes in Net Position:			
Operating revenues	\$ 55,265	\$ 42,724	\$ 98,243
Operating expenses	<u>1,137,433</u>	<u>919,620</u>	<u>909,914</u>
Loss from operations	(1,082,168)	(876,896)	(811,671)
Nonoperating revenues	<u>1,426,000</u>	<u>920,000</u>	<u>864,995</u>
Change in net position	343,832	43,104	53,324
Net position at beginning of year	<u>(610,137)</u>	<u>(653,241)</u>	<u>(706,565)</u>
Net position at end of year	\$ <u>(266,305)</u>	\$ <u>(610,137)</u>	\$ <u>(653,241)</u>
Statements of Cash Flows:			
Cash flows from operating activities	\$ (1,237,505)	\$ (809,593)	\$ (814,259)
Cash flows from noncapital financing activities	1,646,000	831,751	708,249
Cash flows from capital and related financing activities	<u>(23,334)</u>	<u>(21,223)</u>	<u>(9,545)</u>
Net increase (decrease) in cash	385,161	935	(115,555)
Cash at beginning of year	<u>78,210</u>	<u>77,275</u>	<u>192,830</u>
Cash at end of year	\$ <u>463,371</u>	\$ <u>78,210</u>	\$ <u>77,275</u>

Overview of Financial Statements, Continued:

Financial Highlights:

1. ROP receivables amounted to \$2,343 in fiscal year 2017 compared to \$222,343 in fiscal year 2016 and \$134,094 in fiscal year 2015. The decrease was due to the timing of funding.
2. Employee receivables amounted to \$15,578 in fiscal year 2017 compared to \$22,852 in fiscal year 2016 and \$36,724 in fiscal year 2015. The decrease is attributed to timely submission and reconciliation of trip and travel expense reports.
3. The allowance for doubtful accounts amounted to \$4,082 in fiscal year 2017 compared to \$4,082 in fiscal year 2016 and \$1,915 in fiscal year 2015 due to improved procedures in evaluating collectability.
4. Accounts payable amounted to \$49,335 in fiscal year 2017 compared to \$59,624 in fiscal year 2016 and \$11,906 in fiscal year 2015. The decrease was due to timely disbursement of monthly budgetary allotments from ROP.
5. At September 30, 2017, PVA had no long-term debt outstanding. See note 3 to the financial statements for more detailed information on PVA's long-term liabilities and changes therein.
6. At September 30, 2017, 2016 and 2015, PVA had net investment in capital assets of \$76,864, \$76,946 and \$76,981, respectively, net of accumulated depreciation where applicable, including building, building improvements, furniture, fixtures and equipment and vehicles. The decrease is due to improved reconciliation and posting of capital asset depreciation. See note 4 to the financial statements for more detailed information on PVA's capital assets.
7. Total net position amounted to \$(266,305) for fiscal year 2017 compared to \$(610,137) in fiscal year 2016 and \$(653,241) in fiscal year 2015 which is primarily attributed to GASB 68 requirements.
8. Operating revenues amounted to \$55,265 in fiscal year 2017 compared to \$42,724 in fiscal year 2016 and \$98,243 in fiscal year 2015 from collection of contributions from local tourism industry partners (who are Belau Tourism Association members) and co-sharing costs from participating at trade shows, exhibitions, product seminars and road shows alongside PVA at various key markets.
9. Operating expenses - contractual services amounted to \$101,585 in fiscal year 2017 compared to \$47,475 in fiscal year 2016 and \$82,058 in fiscal year 2015.
10. Operating expenses - representation and tours amounted to \$423,435 in fiscal year 2017 compared to \$312,000 in fiscal year 2016 and \$248,062 in fiscal year 2015. The increase is attributed to more participation in promotional trade shows especially in PRC.
11. Operating expenses - personnel and fringe benefits amounted to \$260,579 in fiscal year 2017 compared to \$268,552 in fiscal year 2016 and \$245,182 in fiscal year 2015. The decrease is primarily due to staff retirement and vacant positions.
12. Operating expenses - tourism development, public awareness, public relations and training amounted to \$200,627 in fiscal year 2017 compared to \$148,680 in fiscal year 2016 and \$126,105 in fiscal year 2015. These programs include exploring new diversified marketing activities for State and Community.

Overview of Financial Statements, Continued:

Financial Highlights, Continued:

13. Operating expenses - registration, booth rental and membership fees amounted to \$30,849 in fiscal year 2017 compared to \$8,797 in fiscal year 2016 and \$12,994 in fiscal year 2015, due to PVA's membership renewal with PATA and Hosting fee for PATA Summit 2017.
14. Operating expenses - depreciation amounted to \$23,416 in fiscal year 2017 compared to \$21,258 in fiscal year 2016 and \$19,735 in fiscal year 2015. The increase in depreciation is attributed to additions of computers and equipment.
15. Operating expenses - communications and postage and supplies and printing amounted to \$42,003 in fiscal year 2017 compared to \$35,542 in fiscal year 2016 and \$42,530 in fiscal year 2015.
16. Operating expenses - travel and transportation amounted to \$5,273 in fiscal year 2017 compared to \$2,990 in fiscal year 2016 and \$4,481 in fiscal year 2015.
17. Operating expenses - promotional materials amounted to \$3,325 in fiscal year 2017 compared to \$4,071 in fiscal year 2016 and \$1,959 in fiscal year 2015; however, costs were contained within budgeted allocations.
18. Operating expenses - other amounted to \$36,250 in fiscal year 2017 compared to \$57,825 in fiscal year 2016 and \$115,013 in fiscal year 2015.
19. Nonoperating revenues amounted to \$1,426,000 in fiscal year 2017 compared to \$920,000 in fiscal year 2016 and \$864,995 for fiscal year 2015.

Economic Outlook

Our overall theme for fiscal year 2017 was to turn PVA into a more marketing-focused agency. We prioritized our efforts on; a) strategic planning with more comprehensive analysis of visitor statistics, markets and trends, b) website and social network service by upgrading our website and its contents development, and c) creating education and awareness programs of responsible and sustainable destination.

We also continue to work on; d) State tourism product development, as we are working closely with each State government to discover unique ideas through concept development and qualification, and e) program developments that can feature unique Palauan experiences while locals receive the benefits (e.g., Night Market and community based activities).

PVA's mission statement defines our role, "We are committed to promote our heritage and the unique attractions of Palau through sustainable tourism development and the encouragement of responsible practices." With this, we will continue to deliver our commitment and priorities by; a) promoting Palau under the new branding campaign, "Pristine Paradise. Palau", b) diversifying tourism products especially the development of Babeldaob with collaboration with each State, and c) developing community programs to ensure the benefits of the tourism industry is returned to the Palauan people.

The Management's Discussion and Analysis for the year ended September 30, 2016 is set forth in PVA's report on the audit of financial statements, which is dated June 19, 2017. That Discussion and Analysis explains the major factors impacting the 2016 financial statements and can be viewed at the Office of the Public Auditor's website at www.palauopa.org.

Contacting PVA's Financial Management

This financial report is designed to provide a general overview of PVA's finances and to demonstrate PVA's accountability for the money it receives. If you have questions about this report or need additional information, please contact Stephanie B. Nakamura, Managing Director at the Palau Visitors Authority, P.O. Box 256, Koror, Palau 96940, at (680) 488-1930/2793 or e-mail sn@pristineparadisepalau.com or fax (680) 488-1453.

PALAU VISITORS AUTHORITY

Statements of Net Position
September 30, 2017 and 2016

<u>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</u>	<u>2017</u>	<u>2016</u>
Current assets:		
Cash	\$ 463,371	\$ 78,210
Receivables:		
Republic of Palau	2,343	222,343
Employee and other	15,578	22,852
	<u>17,921</u>	<u>245,195</u>
Less allowance for doubtful accounts	(4,082)	(4,082)
Total receivables, net	<u>13,839</u>	<u>241,113</u>
Prepaid expenses	<u>175,267</u>	<u>9,185</u>
Total current assets	652,477	328,508
Capital assets, net	<u>76,864</u>	<u>76,946</u>
Total assets	729,341	405,454
Deferred outflows of resources from pension	<u>148,126</u>	<u>84,089</u>
Total assets and deferred outflows of resources	<u>\$ 877,467</u>	<u>\$ 489,543</u>
<u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</u>		
Current liabilities:		
Republic of Palau	\$ 24,410	\$ 24,410
Accounts payable	49,335	59,624
Accrued expenses	35,340	39,996
Total current liabilities	109,085	124,030
Net pension liability	<u>847,946</u>	<u>785,542</u>
Total liabilities	957,031	909,572
Deferred inflows of resources from pension	<u>186,741</u>	<u>190,108</u>
Total liabilities and deferred inflows of resources	<u>1,143,772</u>	<u>1,099,680</u>
Commitment and contingency		
Net position:		
Net investment in capital assets	76,864	76,946
Unrestricted	<u>(343,169)</u>	<u>(687,083)</u>
Total net position	<u>(266,305)</u>	<u>(610,137)</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 877,467</u>	<u>\$ 489,543</u>

See accompanying notes to financial statements.

PALAU VISITORS AUTHORITY

Statements of Revenues, Expenses and Changes in Net Position
Years Ended September 30, 2017 and 2016

	<u>2017</u>	<u>2016</u>
Operating revenues:		
Miscellaneous	\$ 55,265	\$ 42,724
Operating expenses:		
Representation and tours	423,435	312,000
Personnel and fringe benefits	260,579	268,552
Tourism development, public awareness, public relations and training	200,627	148,680
Contractual services	101,585	47,475
Registration, booth rental and membership fees	30,849	8,797
Communication and postage	29,837	22,691
Depreciation	23,416	21,258
Supplies and printing	12,166	12,851
Utilities	10,091	12,430
Travel and transportation	5,273	2,990
Promotional materials	3,325	4,071
Other	36,250	57,825
Total operating expenses	<u>1,137,433</u>	<u>919,620</u>
Loss from operations	<u>(1,082,168)</u>	<u>(876,896)</u>
Nonoperating revenues:		
Republic of Palau appropriation	<u>1,426,000</u>	<u>920,000</u>
Total nonoperating revenues	<u>1,426,000</u>	<u>920,000</u>
Change in net position	343,832	43,104
Net position at beginning of year	<u>(610,137)</u>	<u>(653,241)</u>
Net position at end of year	<u>\$ (266,305)</u>	<u>\$ (610,137)</u>

See accompanying notes to financial statements.

PALAU VISITORS AUTHORITY

Statements of Cash Flows
Years Ended September 30, 2017 and 2016

	<u>2017</u>	<u>2016</u>
Cash flows from operating activities:		
Cash received from customers	\$ 55,265	\$ 42,724
Cash payments to suppliers for goods and services	(1,029,809)	(585,016)
Cash payments to employees for services	<u>(262,961)</u>	<u>(267,301)</u>
Net cash used for operating activities	<u>(1,237,505)</u>	<u>(809,593)</u>
Cash flows from noncapital financing activities:		
Republic of Palau appropriations	<u>1,646,000</u>	<u>831,751</u>
Net cash provided by noncapital financing activities	<u>1,646,000</u>	<u>831,751</u>
Cash flows from capital and related financing activities:		
Capital asset acquisitions	<u>(23,334)</u>	<u>(21,223)</u>
Net cash used for capital and related financing activities	<u>(23,334)</u>	<u>(21,223)</u>
Net increase in cash	385,161	935
Cash at beginning of year	<u>78,210</u>	<u>77,275</u>
Cash at end of year	<u><u>\$ 463,371</u></u>	<u><u>\$ 78,210</u></u>
Reconciliation of loss from operations to net cash used for operating activities:		
Loss from operations	\$ (1,082,168)	\$ (876,896)
Adjustments to reconcile loss from operations to net cash used for operating activities:		
Depreciation	23,416	21,258
Bad debts	-	2,167
Noncash pension costs	(5,000)	(234)
(Increase) decrease in assets:		
Employee and other receivables	7,274	13,872
Prepaid expenses	(166,082)	(5,092)
Increase (decrease) in liabilities:		
Accounts payable	(10,289)	47,718
Accrued expenses	<u>(4,656)</u>	<u>(12,386)</u>
Net cash used for operating activities	<u><u>\$ (1,237,505)</u></u>	<u><u>\$ (809,593)</u></u>

See accompanying notes to financial statements.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(1) Organization

The Palau Visitors Authority (PVA), a component unit of the Republic of Palau (ROP), was formed on November 23, 1982, under the provisions of the Republic of Palau Public Law (RPPL) No. 1-49 for the purpose of implementing tourism programs, including marketing and related responsibilities. The law created a wholly owned public corporation managed by a Board of Directors appointed by the President of ROP with the advice and consent of the Olbiil Era Kelulau (OEK - Palau National Legislature).

(2) Summary of Significant Accounting Policies

The accounting policies of PVA conform to accounting principles generally accepted in the United States of America, as applicable to governmental entities, specifically proprietary funds. PVA utilizes the flow of economic resources measurement focus. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Basis of Accounting

All proprietary funds are accounted for on a flow of economic resources, measurement focus. With this measurement focus, all assets and liabilities associated with the operation of this fund are included in the statements of net position. Proprietary fund operating statements reflect increases and decreases in net total assets and utilize the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Budget and Appropriation

Prior to the commencement of each fiscal year, PVA prepares an operating budget and the OEK - Palau National Legislature enacts legislation resulting in an appropriation for the operation of PVA. Budgetary financial statements are not considered to be a disclosure requirement by management.

Cash

For purposes of the statements of net position and of cash flows, cash is defined as cash on hand and cash held in demand or savings accounts. As of September 30, 2017 and 2016, cash was \$463,371 and \$78,210, respectively, and the corresponding bank balances were \$639,871 and \$83,790, respectively. Of these amounts, \$637,172 and \$81,717, respectively, are maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. PVA does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC coverage are uncollateralized.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(2) Summary of Significant Accounting Policies, Continued

Receivables

PVA grants credit, on an unsecured basis, to individuals, businesses and governmental entities situated in ROP. The allowance for doubtful accounts is stated at an amount which management believes will be adequate to absorb possible losses on accounts receivable that may become uncollectible based on evaluation of the collectability of these accounts and prior collection experience. The allowance is established through a provision for uncollectible receivables charged to expense and bad debts are written-off against the allowance based on the specific identification method.

Capital Assets

Capital assets are stated at cost. Depreciation is calculated using the straight-line method based on the estimated useful lives of the respective assets. Current policy is to capitalize items in excess of \$500.

Deferred Outflows of Resources

In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (deduction of net position) until then. PVA has determined the changes in assumption, changes in proportion and difference between PVA's contributions and proportionate share of contributions and pension contributions made subsequent to the measurement date qualify for reporting in this category.

Compensated Absences

Accumulated employee annual leave is recognized when such leave is earned. Unpaid accumulated annual leave is recorded as personnel and fringe benefits expense and accrued expenses in the accompanying financial statements. Sick leave expense is recognized when leave is actually taken. Estimated unused sick leave at September 30, 2017 and 2016 was \$27,160 and \$26,832, respectively.

Operating and Non-Operating Revenues and Expenses

Operating revenues and expenses include all direct and administrative revenues and expenses.

Non-operating revenues and expenses result from investing and financing activities including operating grants.

Deferred Inflows of Resources

In addition to liabilities, the statements of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (additions to net position) until then. PVA has determined the changes in assumption, differences between projected and actual earnings on pension plan investments and changes in proportion and difference between PVA's contributions and proportionate share of contributions qualify for reporting in this category.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(2) Summary of Significant Accounting Policies, Continued

Pensions

Pensions are required to be recognized and disclosed using the accrual basis of accounting. PVA recognizes a net pension liability for the defined benefit pension plan, which represents PVA's proportional share of excess total pension liability over the pension plan assets - actuarially calculated - of a single employer defined benefit plan, measured one year prior to fiscal year-end and rolled forward. Changes in the net pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the qualified pension plan and recorded as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred.

Net Position

PVA's net position is classified as follows:

- Net investment in capital assets: capital assets, net of accumulated depreciation, plus construction or improvement of those assets.
- Restricted: net position subject to externally imposed stipulations that can be fulfilled by actions of PVA pursuant to those stipulations or that expire by the passage of time. At September 30, 2017 and 2016, PVA does not have restricted net position.
- Unrestricted: net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of management or the Board of Directors or may otherwise be limited by contractual agreements with outside parties.

New Accounting Standards

During the year ended September 30, 2017, PVA implemented the following pronouncements:

- GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, which aligns the reporting requirements for pensions and pension plans not covered in GASB Statements 67 and 68 with the reporting requirements in Statement 68.
- GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which replaces Statements No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, and addresses financial reporting requirements for governments whose employees are provided with postemployment benefits other than pensions (other postemployment benefits or OPEB).

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(2) Summary of Significant Accounting Policies, Continued

New Accounting Standards Continued

- GASB Statement No. 77, *Tax Abatement Disclosures*, which requires governments that enter into tax abatement agreements to disclose certain information about the agreements.
- GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, which addresses a practice issue regarding the scope and applicability of Statement No. 68, Accounting and Financial Reporting for Pensions.
- GASB Statement No. 80, *Blending Requirements for Certain Component Units - an amendment of GASB Statement No. 14*, which improves financial reporting by clarifying the financial statement presentation requirements for certain component units.
- GASB Statement No. 82, *Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73*, which addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements.

The implementation of these statements did not have a material effect on the accompanying financial statements.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended*, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, and provides guidance on reporting by governments that provide OPEB to their employees and for governments that finance OPEB for employees of other governments. The provisions in Statement No. 75 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*, which improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The provisions in Statement No. 81 are effective for fiscal years beginning after December 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, which addresses accounting and financial reporting for certain asset retirement obligations (AROs) associated with the retirement of a tangible capital asset. The provisions in Statement No. 83 are effective for fiscal years beginning after June 15, 2018. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(2) Summary of Significant Accounting Policies, Continued

New Accounting Standards, Continued

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*, which establishes criteria for identifying fiduciary activities of all state and local governments. The provisions in Statement No. 84 are effective for fiscal years beginning after December 15, 2018. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In March 2017, GASB issued Statement No. 85, *Omnibus 2017*, which address practice issues that have been identified during implementation and application of certain GASB Statements including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits). The provisions in Statement No. 85 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In May 2017, GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*, which improves consistency in accounting and financial reporting for in-substance defeasance of debt. The provisions in Statement No. 86 are effective for fiscal years beginning after June 15, 2017. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In June 2017, GASB issued Statement No. 87, *Leases*, which establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in Statement No. 87 are effective for fiscal years beginning after December 15, 2019. Management has yet to determine whether the implementation of this statement will have a material effect on the financial statements.

(3) Employees' Retirement Plan

Defined Benefit Plan

A. General Information About the Pension Plan:

Plan Description: PVA contributes to the Republic of Palau Civil Service Pension Trust Fund (the Plan), a defined benefit, cost sharing multi-employer plan, which is a component unit of the Republic of Palau (ROP) National Government, providing retirement, security and other benefits to employees, their spouses and dependents, of the ROP, ROP State Governments and ROP agencies, funds and public corporations. The Plan was established pursuant to Republic of Palau Public Law (RPPL) No. 2-26 passed into law on April 3, 1987, and began operations on October 1, 1987. Portions of RPPL No. 2-26 were revised by RPPL 3-21, RPPL 4-40, RPPL 4-49, RPPL 5-30, RPPL 6-37, RPPL 7-56, RPPL 8-10 and RPPL 9-2.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(3) Employees' Retirement Plan, Continued

Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

A single actuarial valuation report is performed annually covering all plan members and the same contribution rate applies to each employer. The Plan issues a publicly available financial report that includes financial statements and required supplementary information for the defined benefit plan. That report may be obtained by writing to the Plan's Administrator at the Republic of Palau Civil Service Pension Trust Fund, P.O. Box 1767, Koror, Republic of Palau 96940, or e-mail cspp@palaunet.com or call (680) 488-2523.

Plan Membership. As of September 30, 2015, the valuation date, plan membership consisted of the following:

Inactive members currently receiving benefits	1,507
Inactive members entitled to but not yet receiving benefits	1,151
Active members	<u>3,120</u>
Total members	<u>5,778</u>

Pension Benefits. Retirement benefits are paid to members who are required, with certain exceptions, to retire no later than their sixtieth birthday or after thirty years of service. A member may retire after his or her fifty-fifth birthday at a reduced pension amount if the member has completed at least twenty years of government employment. A married member of a former member receiving a distribution of benefits under the Plan receives reduced benefit amounts to provide survivors' benefits to his or her spouse. An unmarried member or former member may elect to receive a reduced benefit amount during his or her lifetime with an annuity payable to his or her designated beneficiary. Disability benefits are paid to qualified members for the duration of the disability. Effective May 17, 1996, through RPPL 4-49, members, who have twenty-five years or more of total service, are eligible for retirement regardless of their age and, upon such retirement, are eligible to receive pension benefits at a level established by the Board. Effective July 1, 1999, pursuant to RPPL 4-49 and RPPL 5-30, retirement is mandatory for all members who have thirty years or more of total service and all employees who are sixty years of age or older with certain exceptions. Beginning October 1, 2003, pursuant to RPPL 6-37, mandatory retirement may be delayed for up to five years, by specific exemption by the Board. In December 2008, RPPL 7-56 eliminated early retirement and thirty-year mandatory service provisions. These provisions were restored through RPPL 8-10 in October, 2009. On April 30, 2013, RPPL 9-2 eliminated the mandatory service retirement after thirty years of service. After December 31, 2013, no employee shall be entitled to pension benefits until reaching the age of sixty.

In accordance with the directives of RPPL 5-7, the Board adopted a resolution which provides that "no person who retires after October 1, 1997, may receive benefits under the Plan unless he or she has contributed to the Plan for at least five years or has made an actuarially equivalent lump sum contribution". In accordance with RPPL 9-2, members who retire after April 30, 2013 must not receive benefits greater than thirty thousand dollars per year. Further, the amount of benefits that a member receives should not be recalculated if the member is re-employed after the member begins receiving benefits under the Plan. Additionally, a member should not receive benefits during the time the member is re-employed subsequent to retirement.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(3) Employees' Retirement Plan, Continued

Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

Currently, normal benefits are paid monthly and are two percent of each member's average monthly salary for each year of credited total service up to a maximum of thirty years' total service. The average annual salary is the average of the highest three consecutive fiscal years of compensation received by a member during his or her most recent ten full fiscal years of service. For members who have not completed three consecutive fiscal years of employment during his or her most recent ten full fiscal years of service, the average annual salary is the average monthly salary during the term of the member's service multiplied by twelve.

The benefit amount that married members or unmarried members receive, who have elected to designate a beneficiary, is based on the normal benefit amount reduced by the following factors:

<u>Factor</u>	<u>If the Spouse or Beneficiary is:</u>
1.00	21 or more years older than the member
0.95	16 to 20 years older than the member
0.90	11 to 15 years older than the member
0.85	6 to 10 years older than the member
0.80	0 to 5 years younger than the member or 0 to 5 years older than the member
0.75	6 to 10 years younger than the member
0.70	11 to 15 years younger than the member
0.65	16 or more years younger than the member

Surviving beneficiaries of an employee may only receive benefits up to the total present value of the employee's accrued benefit pursuant to RPPL 9-2.

A member that meets the requirements for early retirement and elects to retire on an early retirement date is entitled to receive payment of an early retirement benefit equal to the member's normal retirement benefit reduced according to the following schedule based on the age at which early retirement benefit payments begin:

- 1/12th per year for the first 3 years before age 60;
- plus an additional 1/18th per year for the next 3 years;
- plus an additional 1/24th per year for the next 5 years; and
- plus an additional 1/50th per year for each year in excess of 11 years.

Upon the death of a member or former member with eligible survivors before commencement of the members' normal, early, or late retirement benefits or disability retirement benefits the following shall be payable:

- If the former member is not an employee at his date of death and a spouse or beneficiary survives, the total death benefits payable shall be the actuarial equivalent of the member's present value of accrued benefit.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(3) Employees' Retirement Plan, Continued

Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

- If the member is an employee at his date of death and a spouse or beneficiary survives, the total death benefit payable shall be the actuarial equivalent of the greater of 3 times the member's average annual salary or the member's present value of accrued benefits.

Upon the death of a member or former member before commencement of his normal, early, or late retirement benefit or disability retirement benefit leaving no persons eligible for survivor benefits, the following shall be payable:

- If the former member is not an employee at the date of death, a refund of the total amount of contributions made by the member.
- If the member was an employee at the date of death and had completed one year of total service, the estate of the member shall be entitled to a death benefit equal to the greater of three times the member's annual salary or the present value of the member's accrued benefit payable in the form of a single lump sum payment.

Any member who is not otherwise eligible to receive normal, early or late retirement benefits, who shall become totally and permanently disabled for service regardless of how or where the disability occurred, shall be entitled to a disability retirement annuity, provided that he or she is not receiving disability payments from the United States Government or its agencies for substantially the same ailment, and further provided that to be eligible for a disability retirement annuity from a cause unrelated to service, the member shall have had at least ten (10) years of total service credited. The amount of disability retirement annuity shall be an amount equal to the actuarial equivalent at the attained age of the member's present value of accrued benefit and shall be paid in the same form as a normal retirement benefit. Any special compensation allowance received or payable to any member because of disability resulting from accidental causes while in the performance of a specific act or acts of duty shall be deducted from the disability annuity payable by the Plan on account of the same disability.

Contributions. Member contribution rates are established by RPPL No. 2-26 at six percent of total payroll and are deducted from the member's salary and remitted by participating employers. Upon complete separation from service, a member with less than fifteen years' membership service may elect to receive a refund of all of his or her contributions. Subsequent changes in the percentage contributed by members may be made through an amendment of the Trust Fund Operation Plan subject to the requirements of Title 6 of the Palau National Code. RPPL 9-2 requires each employee of the National Government and all State Governments, without regard to whether the employee is employed part-time or on a temporary basis, seasonal or an impermanent basis, to contribute to the Plan through payroll deduction.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(3) Employees' Retirement Plan, Continued

Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

Employers are required to contribute an amount equal to that contributed by employees. Pursuant to RPPL No. 2-26 and RPPL No. 3-21, the Government of the Republic of Palau must from time to time contribute additional sums to the Plan in order to keep the Plan on a sound actuarial basis. RPPL 9-2 requires the Government of ROP to make regular contributions to the Plan equal to the amount contributed by each and every employee of ROP. Additionally, an excise tax of four percent (4%) is levied against each non-citizen person transferring money out of ROP. The money transfer tax must be remitted to the Plan.

PVA's contribution to the Plan for the years ended September 30, 2017, 2016 and 2015 were \$21,458, \$21,458 and \$21,071, respectively, which were equal to the required contributions for the respective years then ended.

Actuarial Assumptions. The total pension liability was determined by an actuarial valuation as of September 30, 2016, for the same measurement date, using the following actuarial assumptions:

Actuarial Cost Method:	Normal costs are calculated under the entry age normal method	
Amortization Method:	Level dollar, open with remaining amortization period of 30 years	
Asset Valuation Method:	Market Value of Assets	
Investment Income:	7.5% per year, net of investment expenses	
Expenses:	\$300,000 each year	
Inflation:	3.0%	
Salary Increase:	3.0% per year	
Mortality:	RP 2000 Combined Healthy Mortality Table, set forward four years for all members except disability recipients, where the table is set forward ten years	
Termination of Employment:	5% per year prior to age 35; none after age 35	
Disability:	<u>Age</u>	<u>Disability</u>
	25	0.21%
	30	0.18%
	35	0.25%
	40	0.35%
	45	0.50%
	50	0.76%
	55	1.43%
	60	2.12%

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(3) Employees' Retirement Plan, Continued

Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

Retirement Age:	100% at age 60
Form of Payment:	Single: Straight life annuity; Married: 100% joint and survivor
Duty vs Non-duty related disability:	100% Duty related
Pre-retirement Beneficiary Benefit Members:	Present value of accrued benefit earned by the member. 80% of the workers are assumed to be married and males are assumed to be 3 years older than their spouses
Post Retirement Survivor's Benefit:	100% of the benefit the retiree was receiving prior to death. 80% of active workers are assumed to be married when they retire. Males are assumed to be 3 years older than their spouses

Long-Term Expected Rate of Return

The long-term expected rate of return on PVA's investments of 7.5% was determined using log-normal distribution analysis, creating a best-estimate range for each asset class.

As of September 30, 2016, the arithmetic real rates of return for each major investment class are as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Expected Rate of Return</u>
Cash	3%	4.55%
Equity	61%	6.35%
Governmental fixed income	31%	7.75%
Corporate fixed income	<u>5%</u>	4.00%
	<u>100%</u>	

Discount Rate

The discount rate used to measure the total pension liability was 2.98% at the current measurement date from 3.83% at the prior measurement date. The discount rate was determined using the current assumed rate of return until the point where the plan fiduciary net position is negative. Using the current contribution rates, a negative position happens in 2019 for the 2016 measurement date. For years on or after 2019, a discount rate of 2.93% is used. This rate is based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(3) Employees' Retirement Plan, Continued

Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

Sensitivity of Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of PVA, calculated using the discount rate of 2.98%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1.00% lower (1.98%) or 1.00% higher (3.98%) from the current rate.

<u>1% Decrease 1.98%</u>	<u>Current Single Discount Rate Assumption 2.98%</u>	<u>1% Increase 3.98%</u>
\$ 983,932	\$ 847,946	\$ 735,371

B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

Pension Liability. At September 30, 2017 and 2016, PVA reported a liability of \$847,946 and \$785,542, respectively, for its proportionate share of the net pension liability. PVA's proportion of the net pension liability was based on the projection of PVA's long-term share of contributions to the Plan relative to the projected contributions of Republic of Palau, Republic of Palau's component units and other Government agencies, actuarially determined. At September 30, 2017 and 2016, PVA's proportion was 0.3399% and 0.3644%, respectively.

Pension Expense. For the years ended September 30, 2017 and 2016, PVA recognized pension expense of \$5,887 and \$10,495, respectively.

	<u>2017</u>	<u>2016</u>
Pension contribution	\$ 10,887	\$ 10,729
GASB 68 adjustment	<u>(5,000)</u>	<u>(234)</u>
	<u>\$ 5,887</u>	<u>\$ 10,495</u>

Deferred Outflows and Inflows of Resources. At September 30, 2017 and 2016, PVA reported total deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>2017</u>		<u>2016</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$ 21,733	\$ -	\$ 28,125
Change of assumptions	129,957	20,053	64,450	32,196
Net difference between projected and actual earnings on pension plan investments	7,282	1,648	8,910	-
PVA's contributions subsequent to measurement date	10,887	-	10,729	-
Changes in proportion and difference between PVA's contributions and proportionate share of contributions	<u>-</u>	<u>143,307</u>	<u>-</u>	<u>129,787</u>
	<u>\$ 148,126</u>	<u>\$ 186,741</u>	<u>\$ 84,089</u>	<u>\$ 190,108</u>

Deferred outflows resulting from contributions subsequent to measurement date will be recognized as a reduction of the net pension liability in the following year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions at September 30, 2017 will be recognized in pension expense as follows:

PALAU VISITORS AUTHORITY

Notes to Financial Statements
September 30, 2017 and 2016

(3) Employees' Retirement Plan, Continued

Defined Benefit Plan, Continued

B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued:

Year ending September 30,

2018	\$ (24,307)
2019	\$ (24,281)
2020	\$ (8,236)
2021	\$ (762)
2022	\$ 2,651
Thereafter	\$ 5,433

(4) Fixed Assets

Fixed assets of PVA as of September 30, 2017 and 2016, are summarized below:

	<u>Estimated Useful Lives</u>	<u>Balance at October 1, 2016</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance at September 30, 2017</u>
Building	20 years	\$ 143,122	\$ -	\$ -	\$ 143,122
Furniture, fixtures and equipment	1 - 10 years	133,666	23,334	(9,730)	147,270
Building improvements	15 years	48,970	-	-	48,970
Vehicles	3 - 5 years	<u>34,490</u>	<u>-</u>	<u>(4,200)</u>	<u>30,290</u>
		360,248	23,334	(13,930)	369,652
Less accumulated depreciation		<u>(283,302)</u>	<u>(23,416)</u>	<u>13,930</u>	<u>(292,788)</u>
		\$ <u>76,946</u>	\$ <u>(82)</u>	\$ <u>-</u>	\$ <u>76,864</u>
	<u>Estimated Useful Lives</u>	<u>Balance at October 1, 2015</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance at September 30, 2016</u>
Building	20 years	\$ 143,122	\$ -	\$ -	\$ 143,122
Furniture, fixtures and equipment	1 - 10 years	125,466	15,928	(7,728)	133,666
Building improvements	15 years	50,869	-	(1,899)	48,970
Vehicles	3 - 5 years	<u>29,195</u>	<u>5,295</u>	<u>-</u>	<u>34,490</u>
		348,652	21,223	(9,627)	360,248
Less accumulated depreciation		<u>(271,671)</u>	<u>(21,258)</u>	<u>9,627</u>	<u>(283,302)</u>
		\$ <u>76,981</u>	\$ <u>(35)</u>	\$ <u>-</u>	\$ <u>76,946</u>

(5) Commitment and Contingency

RPPLs 10-01 and RPPLs 9-62 appropriated \$1,426,000 and \$920,000 to PVA for the years ended September 30, 2017 and 2016, respectively, unobligated amounts of which lapse at year end. There were no unobligated amounts related to RPPL 10-01 and 9-62 as of September 30, 2017 and 2016. PVA has recorded liabilities to ROP of \$24,410 as of September 30, 2017 and 2016 for lapsed funding related to its appropriation for the year ended September 30, 2007.

(6) Risk Management

PVA is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions, injuries to employees; and natural disasters. PVA has elected to purchase commercial insurance from independent third parties for the risks of loss to which it is exposed. Settled claims have not exceeded this commercial coverage in any of the past three years.

PALAU VISITORS AUTHORITY

Required Supplemental Information
 Schedule of Proportional Share of the Net Pension Liability
 Last 10 Fiscal Years*

	<u>2016</u> <u>Valuation</u>	<u>2015</u> <u>Valuation</u>	<u>2014</u> <u>Valuation</u>	<u>2013</u> <u>Valuation</u>
Civil Service Pension Trust Fund (Plan) total net pension liability	\$ 249,453,960	\$ 215,546,176	\$ 204,281,232	\$ 182,080,332
PVA's proportionate share of the net pension liability	\$ 847,946	\$ 785,542	\$ 774,226	\$ 808,983
PVA's proportion of the net pension liability	0.3399%	0.3644%	0.3790%	0.4443%
PVA's covered employee payroll**	\$ 180,022	\$ 176,744	\$ 178,199	\$ 185,614
PVA's proportionate share of the net pension liability as a percentage of its covered employee payroll	471.02%	444.45%	434.47%	435.84%
Plan fiduciary net position as a percentage of the total pension liability	10.55%	11.54%	14.01%	15.84%

* This data is presented for those years for which information is available.

** Covered-employee payroll data from the actuarial valuation date with one-year lag.

See accompanying Independent Auditors' Report.

PALAU VISITORS AUTHORITY

Required Supplemental Information
Schedule of Pension Contributions
Last 10 Fiscal Years*

	<u>2016 Valuation</u>	<u>2015 Valuation</u>	<u>2014 Valuation</u>	<u>2013 Valuation</u>
Actuarially determined contribution	\$ 49,005	\$ 39,724	\$ 40,269	\$ 44,722
Contribution in relation to the actuarially determined contribution	<u>10,654</u>	<u>10,535</u>	<u>10,493</u>	<u>11,179</u>
Contribution (excess) deficiency	<u>\$ 38,351</u>	<u>\$ 29,189</u>	<u>\$ 29,776</u>	<u>\$ 33,543</u>
PVA's covered-employee payroll**	<u>\$ 180,022</u>	<u>\$ 176,744</u>	<u>\$ 178,199</u>	<u>\$ 185,614</u>
Contribution as a percentage of covered-employee payroll	5.92%	5.96%	5.89%	6.02%

* This data is presented for those years for which information is available.

** Covered-employee payroll data from the actuarial valuation date with one-year lag.

See accompanying Independent Auditors' Report.